

Minutes of a meeting of the Regeneration and Environment Overview and Scrutiny Committee held on Tuesday, 9 July 2019 at 5.30 pm in Committee Room 1 - City Hall, Bradford

Commenced 5.35 pm
Concluded 7.05 pm

Present – Councillors

CONSERVATIVE	LABOUR	LIBERAL DEMOCRAT	GREEN
Heseltine Herd	Dodds Kamran Hussain Jamil Jenkins Mohammed	R Ahmed	Love

Apologies: Councillor Berry

Councillor Jamil in the Chair

1. DISCLOSURES OF INTEREST

In the interest of transparency Councillor Dodds disclosed an interest in the item relating to agenda item 8, West Yorkshire+ Transport Fund - Harrogate Road New Line Junction Improvement. Progress Update and Arrangements for Delivery (Minute 15), as she was a Member of the West Yorkshire Combine Authority.

ACTION: City Solicitor

2. MINUTES

Resolved –

That the minutes of the meetings held on 18 December 2018, 22 January, 26 February and 26 March 2019 be signed as correct records (previously circulated).

ACTION: City Solicitor

3. INSPECTION OF REPORTS AND BACKGROUND PAPERS

There were no appeals submitted by the public to review decisions to restrict documents.

4. REFERRALS TO THE OVERVIEW AND SCRUTINY COMMITTEE

There were no referrals to the Committee.

5. CO-OPTION OF MEMBERS TO THE REGENERATION AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE

Resolved –

That it be recommended to Council that the following non-voting co-opted Members be appointed to the Regeneration and Environment Overview and Scrutiny for the 2019/2020 Municipal Year:

- **Nicola Hoggart** **Environment Agency**
- **Julia Pearson** **Bradford Environmental Forum**

ACTION: City Solicitor

6. GENERAL STRUCTURES WORKS FRAMEWORK CONTRACT 2019 ARRANGEMENTS FOR PROCUREMENT FOR DELIVERY OF STRUCTURES UNIT STATUTORY FUNCTIONS

In accordance with Contract Standing Orders 2018/19 the report of the Strategic Director, Place (**Document “A”**) informed the Committee of the proposal to procure works in excess of £2m.

The Highways Services Manager and the Principal Engineer were in attendance and invited by the Chair to present the report. The Principal Engineer explained that Department for Transport (DfT) formulaic capital funding allocation for 2019/20 to the Highways Service was expected to be £6,008,000 as in 2018/19, comprising a £4,972,000 ‘needs-based’ allocation and a £1,036,000 Band 3 Incentive Fund allocation. The Highways Maintenance element was £4,951,000, Structures £924,000 and Street Lighting £133,000. The Framework contract was primarily for the appointment of Contractors to carry out various construction works in Local Transport Plan (LTP) Structures Capital Programme and other capital programmes that may arise during the course of the Framework. The Framework contract would also be used for the appointment of Contractors to carry out planned and reactive maintenance works required on bridges, retaining walls and other structures on the district’s road network.

Resolved –

That the procurement approach for the General Structures Works Framework 2019, as set out in Document “A”, be noted.

LEAD: Strategic Director, Place

7. WEST YORKSHIRE+ TRANSPORT FUND - HARROGATE ROAD NEW LINE JUNCTION IMPROVEMENT. PROGRESS UPDATE AND ARRANGEMENTS FOR DELIVERY

The purpose of the report of the Strategic Director, Place (**Document “B”**) was to provide the Regeneration and Environment Overview and Scrutiny Committee with an update on the development of the proposed £11.427M improvements to existing Harrogate Road / New Line Junction (Greengates) which were to be delivered as part of the West Yorkshire+ Transport Fund portfolio as it progressed to submission of Full Business Case + Costs and its ultimate delivery.

In accordance with Contract Standing Orders 2018/19 the report also informs the Committee of the proposal to procure works in excess of £2m.

The Highways General Manager and the Programme Manager for Transport were both in attendance. They reported that, improvements to the Harrogate Road / New Line junction will improve traffic flows and reduce congestion on both the A658 and A657, improve access to Leeds Bradford airport and to the new rail station at Apperley Bridge. It will also facilitate housing development in the immediate area, and improve safety and reduce severance for pedestrians and cyclists. All Planning requirements have been approved. The Scheme would entail major civil engineering works, including substantial widening of the existing highway on all four arms of the Junction; replacement and upgrading of the Junction traffic signals; 'P-Loop Junction', a new length of highway that would facilitate left and right vehicle turning manoeuvres from Harrogate Road; improvements to facilities for pedestrians including the provision of pedestrian controlled crossings and central pedestrian islands; improvements to facilities for cyclists including the introduction of cycle lanes and advance stop lines at traffic signals; demolition of 3 properties; demolition and reconstruction on new alignments of retaining wall features adjacent to the A657; closure of existing Farm Foods Supermarket's store highway access and construction of a new access; accommodation works to affected land and properties; new and replacement planting and landscaping in multiple locations; road lighting improvements; relocation of five bus stops; and, significant diversions of statutory undertaker's plant and services.

In response to questions asked by the Committee, it was responded that there were complicated factors involved before commencement of the project such as the scheme requiring widening of the existing highway into land currently owned by the Council and private landowners. A CPO (Compulsory Purchase Order) / SRO (Side Roads Order) had been granted by the Secretary of State, however negotiation continued and CPO powers would only be used as a last resort. It was about following a time frame process; the key challenges of the project entailed utilities and the consultation stage; and, since the commencement of the project, cost pressures had come from the land assembly stage.

Resolved –

That the significant progress made on the development of the improvements to Harrogate Road / New Line Junction be welcomed and the procurement approach and the anticipated start of construction date in February 2020 be noted.

LEAD: Strategic Director, Place

8. DARLEY STREET MARKETS DEVELOPMENT: PROCUREMENT

The report of the Strategic Director, Place (**Document “C”**) updated the Committee on the proposed procurement process for the Markets Development and to report on the intention to enter into a Contract value in excess of £2m.

The Assistant Director, Economy and Development was present and gave a synopsis of the report.

A question and answer session ensued:

- In comparison to stalls presently in the Oastler Centre, what would be the size of the development of new stalls?
 - They had not been designed yet due to significant factors to be included however would be downsized. It was not about shifting a whole market to another location but too also create a new concept market;
- Due to many public toilets no longer in operation in the City Centre' what was planned in relation to toilets for shoppers in the new market?
 - There was exclusive space for public toilets including toilets for the disabled under the Disability Discrimination Act 1995 (DDA) that insisted designers provide disabled access facilities to the extent that it is reasonable to do so;
- Had the Compulsory Purchase Order (CPO) been progressed with?
 - Yes, the CPO formal notice was lodged on 29th April with a closing date of 24th May for any objections;
- What was the make-up of the Project Appraisal Group?
 - Representatives from Children's Services, Legal and Adult Services made up the PGA; and,
- What were the key challenges before the commencement of the development?
 - There could be challenges such as construction, infrastructure, changing economy, ensuring the project being robust but workshops had been setup to assist in any challenging factors.

Resolved –

That the contents of Document “C” be noted.

LEAD: Strategic Director, Place

9. CONTRACTS OVER £2M - CREMATORIA INVESTMENT PROGRAMME TENDERS FOR REFURBISHMENT OF OAKWORTH CREMATORIUM AND

PROCUREMENT OF 5 NEW CREMATORS

The report of the Strategic Director, Place (**Document “D”**) explained that the Council’s adopted Bereavement Strategy identified the need to invest in crematoria provision. The first major project involved with the refurbishment of Oakworth Crematorium at an estimated cost of £2.75m. The overall programme would require up to 5 new cremators at an estimated cost of £3.5m.

The Bereavement and Amenity Manager was present and invited by the Chair to introduce the report.

Following introduction, a question and answer session ensued, as follows:

- If land acquisition could not be agreed with land owners, then what would be the next course of action?
 - Then instigation of Compulsory Purchase Orders would be considered to run in parallel with the land negotiations to ensure the required outcomes; and,
- Why would a cost of £3.5m entail?
 - Best Value considerations in terms of purchase, operating and maintenance costs with a single procurement exercise. It was currently expected that the procurement of new cremators would be undertaken using the YPO (Yorkshire Purchasing Organisation) ‘Crematoria Solution II’ framework agreement subject to final confirmation that timescales were compatible. Work to develop a bespoke framework contract for CBDMC had also been undertaken. The framework was established by YPO to ensure that Local Authorities had a compliant route to market to comply with the UK legislation relating to “Control of Mercury Emissions from Crematoria”. It was a Supplies and Services Framework Agreement, procured under the open procedure, which allowed for additional works elements to be incorporated should they be required.

Resolved –

That the Committee notes that the Strategic Director, Place will be entering into the following two contracts valued over £2m and that the matter has been duly reported in accordance with the Council’s Constitution:-

**Oakworth Crematorium Refurbishment
Cremator Procurement**

LEAD: Strategic Director, Place

10. CONTRACTS OVER £2M - WYKE COMMUNITY SPORTS VILLAGE PROJECT

The report of the Strategic Director, Place (**Document “E”**) explained that the Council’s approved Sports Pitch Investment Programme in response to the newly adopted District Playing Pitch Strategy included the Wyke Community Sports Village as the first project to be delivered. This project was currently expected to cost in the region of £5.5m with competitive tenders due to be issued in the next 3 months.

The Business Manager for Leisure Services was in attendance and invited by the Chair to present the report. He stated that overall objective of the District's new 2019 Playing Pitch Strategy (PPS) was to deliver a hierarchy of outdoor playing pitch and ancillary facilities that met the current and future demand and sought to address declining playing numbers within the key sports of football, cricket, rugby (both League and Football Union), tennis and athletics.

Following introduction of the report, a question was raised as to clarification on the Shetcliffe Lane site to which it was responded that, there were currently two sites that had been identified at Shetcliffe Lane and Dick Lane with proceeds from Shetcliffe Lane to be used to part fund Wyke Community Sports Village.

During the discussion, the Committee expressed its concern as to the Dick Lane site which had been redundant for years and the fact that smaller places were being taken away from local communities.

During the conclusion of the item, the Committee welcomed the report despite going through difficult economic times.

Resolved –

That the Committee notes that the Strategic Director, Place will be entering into the following contract valued over £2m and that the matter has been duly reported in accordance with the Council's Constitution:-

Wyke Community Sports Village

LEAD: Strategic Director, Place

11. SINGLE USE PLASTICS SCRUTINY REVIEW

At its meeting on Tuesday 26 March 2019, the Regeneration and Environment Overview and Scrutiny Committee considered the findings and recommendations from the Single Use Plastics Scrutiny Review.

The report of the Chair of Regeneration and Environment Overview and Scrutiny Committee (**Document "F"**) now asked to refer the findings and review recommendations to the Executive for its approval.

During the discussion the Committee highlighted that individual Members had attended sessions and it was useful to get into a prospective of single use plastics; unfortunately the society had become a throw away society but it was important to behind this thinking and practice; it was unfortunate that the Council was not in a position to be more forcible; the review of the work was on the basis of what the Council could do at present; it was about a lifetime commitment and leaving behind a legacy for other Council representatives to follow and lead on; and, this was a useful piece of work which should be progressed into practice.

Resolved –

- (1) That it be recommended to the Executive that it approves and adopts the findings and recommendations contained within the Single Use Plastics Scrutiny Review Report.
- (2) That it be recommended to Council that it considers the findings and recommendations contained within the Single Use Plastics Scrutiny Review Report and that it also appoints a Single Use Plastics Members Champion.

ACTION: Overview Scrutiny Lead

12. REGENERATION AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE DRAFT WORK PROGRAMME 2019-20

The report of the Chair of the Regeneration and Environment Overview and Scrutiny Committee (**Document “G”**) presented the Committee’s Draft Work Plan for the 2019/20 Municipal Year.

Resolved –

That the Work programme 2019-20 be agreed and continues to be regularly reviewed during the year.

ACTION: Overview Scrutiny Lead

Chair

Note: These minutes are subject to approval as a correct record at the next meeting of the Regeneration and Environment Overview and Scrutiny Committee.